Central to a nation’s pursuit of its social, political, and economic goals is a literate and well-educated population. Furthermore, the ability to read is fundamental to individual intellectual development and personal growth. Knowledge about how well students can read, together with information about which policy-related factors are implicated in understanding reading achievement, can provide policy makers and researchers in every country with insights into how to improve literacy and reading achievement.

The Progress in Reading Literacy Study (PIRLS) was developed to help improve the teaching of reading and the acquisition of reading skills around the world, and was approved by the IEA General Assembly as an essential component of the IEA’s regular cycle of core studies, which also includes mathematics and science (known as TIMSS). PIRLS is in its third round of assessing reading achievement for students in their fourth year of school.

The International Association for the Evaluation of Educational Achievement (IEA) was founded in 1959 for the purpose of conducting comparative studies focusing on educational policies and practices in countries around the world. In the 50 years since, IEA’s membership has grown to more than 60 countries. It has a Secretariat located in Amsterdam, the Netherlands, and a data processing and research center in Hamburg, Germany. IEA studies have reported on a wide range of topics and subject matters, each contributing to a deep understanding of educational processes within individual countries and within a broad international context.

PIRLS 2011 provides countries with the unique opportunity to obtain internationally comparative data about how well their children
can read after four years of primary schooling. Countries also will obtain detailed information about home supports for literacy as well as school instruction. For the countries that participated in PIRLS 2001 and PIRLS 2006, PIRLS 2011 will provide information on changes in students’ reading achievement. Since PIRLS will continue on a five-year cycle into the future, countries participating for the first time can collect important baseline information for monitoring trends in reading literacy.

As a new initiative in 2011, IEA has developed the prePIRLS assessment in response to the needs of the growing population of countries requiring the kind of information provided by PIRLS but whose students are earlier in the process of learning to read than expected by the PIRLS assessment. PrePIRLS, which can be administered to students in the 4th, 5th, or 6th grades, is designed to test basic reading skills that are a prerequisite for success on PIRLS.

The *PIRLS 2011 Assessment Framework* is intended as a blueprint for IEA’s 2011 assessment of reading literacy. Adapted from the widely accepted earlier versions of the PIRLS framework, the 2011 framework resulted from a collaborative process involving many individuals and groups—notably the PIRLS Reading Development Group (RDG) and the National Research Coordinators (NRCs) of the more than 50 participating countries. All told, the framework underwent several iterations in response to the comments and interests of the PIRLS countries and the reading research community, and embodies the ideas and interests of many individuals and organizations around the world.

Funding for PIRLS was provided by the National Center for Education Statistics of the U.S. Department of Education and the participating countries, with support from Boston College and the U.K.’s National Foundation for Educational Research. The work contained in this document represents the efforts of a considerable
number of people. I would like to express my thanks to the Reading Development Group; the staff of the TIMSS & PIRLS International Study Center at Boston College, especially Ann M. Kennedy, the PIRLS Coordinator, and Kathleen L. Trong, prePIRLS Coordinator; and to the staff involved from the IEA Data Processing Center and Secretariat, Statistics Canada, and the Educational Testing Service. I appreciate, in particular, the contribution of the National Research Coordinators, and of the PIRLS Executive Directors, Ina V.S. Mullis and Michael O. Martin.

_Hans Wagemaker_

_Executive Director, IEA_